Bill No. 31-00

Concerning: Human Relations and Civil
Liberties - Genetic Discrimination in
Employment

Revised: Dec. 12, 2000 Draft No. 7
Introduced: October 17, 2000

Enacted: December 12, 2000

Executive: December 20, 2000

Effective: March 21, 2001

Sunset Date: None

Ch. 36 , Laws of Mont. Co. 2000

# COUNTY COUNCIL FOR MONTGOMERY COUNTY, MARYLAND

By: Councilmember Andrews, Council President Subin, and Councilmembers Leggett, Praisner Ewing, and Berlage

#### AN ACT to:

- (1) prohibit employment discrimination based on genetic status;
- (2) generally amend County law regarding the use of genetic information; and
- (3) make stylistic and technical changes in County law regarding human relations and civil liberties.

### By amending

Montgomery County Code Chapter 27, Human Relations and Civil Liberties Sections 27-1, 27-6, 27-17, 27-18, and 27-19.

By adding to the Laws of Montgomery County

Boldface
Underlining
Added to existing law by original bill.

[Single boldface brackets]
Double underlining
Added by amendment.

[[Double boldface brackets]]

\* \* \* \*

Existing law unaffected by bill.

The County Council for Montgomery County, Maryland approves the following Act

### Sec. 1. Short title.

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This Act may be cited as the Genetic Information Employment Rights Act of 2000.

## Sec. 2. Findings.

- The County Council finds that:
  - (a) Genetic status can be used as a proxy for otherwise illegal grounds for discrimination, such as discrimination based on religion, race, nationality, sex, or age, providing a loophole in employment protections previously guaranteed by County law.
    - (b) The threat of discrimination in employment based on the actual or perceived genetic status of an employee (including an applicant for employment) discourages genetic testing that could prevent or reduce disease or disabilities, provide peace of mind for individuals at risk for certain genetic conditions, and improve medical knowledge through genetic research.
    - (c) Montgomery County, as home to the Human Genome Project of the National Institutes of Health, the Food and Drug Administration, Celera Genomics, and other public and private institutions at the cutting edge of genetic research, is an international center for the discovery of genetic knowledge to improve public health and welfare that depends on clinical research volunteers who live and work in the County.
    - (d) Other than an Executive Order protecting federal employees, federal, state, and local employment laws generally have not kept pace with recent, rapid advances in genetic testing and therapies.

25	Sec. 3. Sections 27-1, 27-6, 27-17, 27-18, and 27-19 are amended as				
26	follows:				
27	27-1. State		ement of policy.		
28	(a)	It is t	the pub	olic policy of Montgomery County:	
29		(1)	To el	liminate discrimination, prejudice, intolerance, and bigotry	
30			that e	exists as described in this article:	
31			[a.]		
32			<u>(A)</u>	On account of race, color, sex, religious creed, ancestry,	
33				national origin, handicap, marital status, or sexual	
34				orientation in housing, employment, and public	
35				accommodations;	
36			[b.]		
37			<u>(B)</u>	On account of age or genetic status in employment;	
38			[c.]		
39			<u>(C)</u>	On account of the presence of children in housing; and	
40		(2)	That	the discrimination, described in paragraph (1):	
41			[a.]		
42			<u>(A)</u>	Is injurious to and threatens the health, safety, and welfare	
43				of persons in this county;	
44			[b.]		
45			<u>(B)</u>	Is contrary to the purposes of a free, democratic society;	
46			[c.]		
47			<u>(C)</u>	Is illegal and should be abolished; and	
48		(3)	That	the prejudice, intolerance, and bigotry, described in	
49			parag	graph (1) only refers to persons who do not treat individuals	
50			with	the basic respect that the individuals deserve as human	
51			being	ZS.	

52	(b)	It is not the public policy of Montgomery County:		
53		(1)	To advocate, encourage, promote, or endorse an	
54			color, sex, religious creed, ancestry, national or	

- To advocate, encourage, promote, or endorse any particular race, color, sex, religious creed, ancestry, national origin, marital status, age, [or] sexual orientation including homosexuality, or genetic status; or
- (2) To promote the absence or presence of children in housing; or
- (3) To eliminate the legitimate rights of citizens to safeguard their communities and work places from public conduct that is contrary to accepted community standards of public decency.

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## 27-6. Duties generally.

- (a) The commission on human relations [shall have the power and it shall be its duty] <u>must</u>:
  - [To research, assemble] Research, analyze, and disseminate [pertinent data and educational materials relating to] information about activities and programs [which will assist in the elimination of] to eliminate prejudice, intolerance, bigotry, and discrimination and [to institute and] conduct educational and other programs [, meetings and conferences] to promote equal rights and opportunities of all persons regardless of [their] race, color, religious creed, ancestry, national origin, sex, age, marital status, handicap, [or] sexual orientation, or genetic status and to promote goodwill, cooperation, understanding, and human relations among all persons. [In performance of its duties, the]

    The commission [shall] must cooperate with interested citizens[,]; racial, religious, and ethnic groups[,]; and community,

business, professional, technical, educational, and civic 78 organizations. 79 80 (2) [To cooperate] Cooperate with the county executive[;] and all governmental agencies [concerned with] on matters within [their 81 jurisdictions] the commission's jurisdiction. 82 [To study] Study and investigate [by means of], through public or (3) 83 private meetings, conferences, and public hearings, conditions 84 [which may] that could result in discrimination, prejudice, 85 intolerance, [and] or bigotry because of race, color, religious 86 creed, ancestry, national origin, sex, age, marital status, handicap, 87 [or] sexual orientation, or **genetic status**. 88 89 **(4)** [To advise and counsel the] Advise county residents [of the county], the county council, the county executive, and the various 90 departments of county, state, and federal governments [on 91 matters involving] about racial, religious, [or] and ethnic 92 prejudice, intolerance, discrimination, and bigotry and [[to]] 93 recommend [such] procedures, [program or legislation as it may 94 deem necessary and proper] programs, and laws to promote and 95 96 [insure] protect equal rights and opportunities for all persons, regardless of [their] race, color, religious creed, ancestry, national 97 origin, sex, age, marital status, handicap, [or] sexual orientation, 98 or genetic status. 99 [To work] Work to [remove inequalities due to] eliminate 100 (5) discrimination, prejudice, intolerance, and bigotry [on such 101 problems as] in housing, recreation, education, health, 102

matters.

employment, public accommodations, justice, and related

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- (6) [To initiate] <u>Initiate</u> or receive complaints of discrimination, prejudice, intolerance, and bigotry from any person or group because of race, color, sex, age, marital status, religious creed, ancestry, national origin, handicap, [or] sexual orientation [which], or genetic status that deprives that person or group of equal rights, protection, or [opportunities] <u>opportunity</u>. [To] <u>The commission must</u> investigate [complaints], seek conciliation [of such complaints and, if warranted, to], hold hearings, and make recommendations [on such complaints] <u>as necessary to resolve a complaint</u>.
- (7) [To adopt such] <u>Issue</u> regulations under method (2) [of section 2A-15 of this Code as may be] necessary to carry out [the purposes and provisions of] this article; [to] <u>and</u> keep a record of [its] <u>the commission's</u> hearings[;] <u>and</u> activities and minutes of all <u>other</u> meetings. [The records and minutes shall be on file with the executive director of the commission and open to the public at reasonable business hours upon request.] <u>The Commission is a public body under the State Public Information Act and Open Meetings Act.</u>
- (8) [To render at the request of the executive or within thirty (30) days following each quarter of the calendar year preliminary]

  Provide to the county executive and county council:
  - (A) a quarterly written or oral [reports] report of [its]

    commission activities and recommendations [to the county executive and the county council] within 30 days after each calendar quarter; and [a final]

<u>(B)</u>	an annual written [yearly] report summarizing [its]
	commission activities, goals, needs, and recommendations
	promptly after each calendar year.

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(b) [Despite the foregoing provisions of this section] If the county executive does not object, the commission [is authorized to proceed with other] may conduct programs [which will seek] to relieve group tension [and/]or adverse intergroup [activities which may result from causes not related to] actions resulting from causes other than race, color, sex, religious creed, ancestry, national origin, age, marital status, handicap, [or] sexual orientation [; provided, that such action is first submitted to the county executive; and further provided, that the county executive does not disapprove of such action], or genetic status.

## **DIVISION 3. DISCRIMINATION IN EMPLOYMENT.**

# 27-17. Declaration of policy.

The [council] <u>county</u> finds that discrimination in employment because of race, color, religious creed, ancestry, national origin, age, sex, marital status, handicap, [or] sexual orientation, <u>or genetic status</u> adversely affects the health, welfare, peace and safety of the community. Persons subject to such discrimination suffer unemployment and under employment resulting in low family income, overcrowded housing, poor health conditions, antisocial behavior, poverty, and lack of hope, injuring the public welfare, placing a burden upon the public treasury to ameliorate the conditions thus produced and creating conditions which endanger the public peace and order. The public policy of Montgomery County is [declared to be] to foster equal employment opportunity for all without regard to race, color, religious creed, ancestry, national origin, sex, marital status, age, handicap, [or] sexual

orientation, or **genetic status** and strictly [in accord with] <u>according to</u> their individual merits as human beings.

## 27-18. Definitions.

[As used] <u>In</u> this division, the following words and phrases [shall be defined as follows] <u>have the following meanings</u>:

- (a) **Person** includes one [(1)] or more individuals, corporations, partnerships, associations, labor organizations, legal representatives, mutual companies, joint stock companies, trusts, unincorporated organizations, trustees, trustees in bankruptcy, receivers and fiduciaries, and their officers and agents.
- (b) **Employer** includes any person, wherever situated, who employs more than [six (6)] <u>6</u> employees [within] <u>in</u> the county, either for compensation or on a volunteer basis, or who recruits individuals [within] <u>in</u> the county to apply for employment [within] <u>in</u> the county or elsewhere[; the term shall include]. **Employer** includes Montgomery County and its instrumentalities and agencies.
- (c) Employment agency includes any person regularly undertaking or attempting, with or without compensation, to procure employees for an employer or to procure for employees opportunities to work for an employer.
- (d) Labor organization includes any organization, agency, employee representation committee, group, association, or plan in which employees participate directly or indirectly [and which exists for the purpose, in whole or in part, of] whose purposes include dealing with employers concerning grievances, labor disputes, wages, rates of pay, hours, or other terms, conditions, or privileges of employment [and]. Labor organization includes any agent [thereof], [and any] conference,

184		general committee, joint or system board, or joint council [which is
185		subordinate to a national or international labor organization] of these
186		entities.
187	(e)	Employee includes any individual employed by an employer, either for
188		compensation or on a volunteer basis, and any person seeking or
189		applying for employment.
190	(f)	Religious creed includes all [aspects of] religious beliefs, observances,
191		and practices[, as well as belief].
192	(g)	[The terms "because] "Because of sex" or "on the basis of sex"
193		[include] <u>includes</u> , but [are] <u>is</u> not limited to, because of, or on the basis
194		of <u>:</u>
195		(1) pregnancy[,];
196		(2) childbirth; or
197		(3) [related] medical conditions <u>related to pregnancy or childbirth</u> .
198	<u>(h)</u>	Genetic status: Discrimination based on genetic status includes
199		discrimination based on:
200		(1) <b>genetic information</b> ; or
201		(2) the actual or perceived <b>genetic condition</b> of an <b>employee</b> or the
202		employee's relative.
203	<u>(i)</u>	Genetic information includes information regarding an employee's (or
204		an employee's relative's):
205		(1) actual or perceived <b>genetic condition</b> ; [[or]]
206		(2) request for or receipt of any test that can detect, indicate, or
207		analyze a <b>genetic condition</b> ; or
208		(3) [[information about the]] medical history [[of an employee or the
209		employee's relative]], if the information otherwise satisfies either
210		paragraph (1) or (2).

211	<u>(1)</u>	Gene	etic co	ndition includes the presence of deoxyribonucleic acid		
212		(DNA	4), ribo	onucleic acid (RNA), chromosomes, proteins, or certain		
213		metal	bolites	that indicate or confirm that an individual has a mutation or		
214		other	genot	ype associated with a disease or disability.		
215	<u>(k)</u>	<u>Emp</u>	loyee's	s relative means any individual who is, or is perceived to be:		
216		<u>(1)</u>	<u>biolo</u>	gically related to the employee; or		
217		<u>(2)</u>	<u>eligit</u>	ole for health care insurance or other benefit from the		
218			<u>emp</u>	loyer because of the individual's relationship to the		
219			<u>empl</u>	loyee.		
220	27-19.	Unla	wful e	mployment practices.		
221	(a)	It sha	ll be a	n unlawful employment practice to do any of the following		
222		acts b	ecaus	e of the race, color, religious creed, ancestry, national origin,		
223		age,	age, sex, marital status, handicap, [or] sexual orientation, or genetic			
224		status of any individual or because of any reason that would not have				
225		been	asserte	ed but for the race, color, religious creed, ancestry, national		
226		origii	n, age,	sex, marital status, handicap, [or] sexual orientation, or		
227		gene	tic stat	tus of the individual:		
228		(1)	For a	n <b>employer</b> :		
229			[a.]			
230			<u>(A)</u>	To fail or refuse to hire or fail to accept the services of or		
231				to discharge any individual, or otherwise to discriminate		
232				against any individual with respect to compensation, terms,		
233				conditions, or privileges of employment.		
234			[b.]			
235			<u>(B)</u>	To limit, segregate, or classify <b>employees</b> in any way		
236				[which] that would deprive or tend to affect adversely any		

237				individual's employment opportunities or status as an
238				employee.
239		(2)	For a	an employment agency to fail or refuse to refer for
240			empl	oyment, to assign job classifications to, or to classify or refer
241			for e	mployment, or otherwise to discriminate against, any
242			indiv	idual.
243		(3)	For a	labor organization:
244			[a.]	
245			<u>(A)</u>	To exclude or to expel from its membership, or otherwise
246				to discriminate against any individual.
247			[b.]	
248			<u>(B)</u>	To limit, segregate, or classify its membership, or to
249				classify or fail or refuse to refer for employment any
250				individual in any way [which] that would deprive or tend
251				to deprive any individual of equal employment
252				opportunities, or would affect adversely the individual's
253				employment opportunities or status as an employee[,] or as
254				an applicant for employment.
255			[c.]	
256			<u>(C)</u>	To cause or attempt to cause an <b>employer</b> to discriminate
257				against an individual in violation of this section.
258		(4)	For a	any <b>employer</b> , <b>labor organization</b> or joint labor-
259			mana	agement committee controlling apprenticeship or other
260			traini	ing programs to discriminate against any individual in
261			admi	ssion to, or employment in, any program established to
262			prov	ide apprenticeship or other training.
263	(b)			* * *

organization or employment agency to print or publish or cause to be printed or published, any notice or advertisement relating to employment by such employer, or membership in or any classification or referral for employment by such labor organization, or relating to any classification or referral for employment by such employment by such employment agency, indicating any preference, limitation, or specification based on race, color, religious creed, ancestry, national origin, age, sex, marital status, handicap, [or] sexual orientation, or genetic status. [except that such a] A notice or advertisement may indicate a preference, limitation, or specification [which] that is a bona fide occupational qualification for employment reasonably necessary to the normal operation of the particular business or enterprise.

- (d) Notwithstanding any other provision of this division, it shall not be an unlawful employment practice:
  - employer to hire and employ employees, for an employment agency to classify or refer for employment any individual, for a labor organization to classify its membership or to classify or refer for employment any individual, or for an employer, labor organization or joint labor-management committee controlling apprenticeship or other training or retraining programs, to admit or employ any individual in any such program, on the basis of race, color, religious creed, age, sex, marital status, national origin, ancestry, handicap, [or] sexual orientation [in those certain instances where such], or genetic status if the basis is a bona fide occupational qualification

290			reasonably necessary to the normal operation of that particular
291			business or enterprise[;].
292		(2)	For a religious corporation, association, or society to hire and
293			employ employees of a particular religion to perform purely
294			religious functions[; and].
295		(3)	For an <b>employer</b> to deny employment on the basis of religious
296			creed [in those cases when] $\underline{if}$ the observance, practice, or belief
297			cannot be reasonably accommodated by an employer without
298			causing undue hardship on the conduct of the <b>employer's</b>
299			business.
300	(e)		* * *
301	(f)		* * *
302	<u>(g)</u>	Notw	ithstanding any other provision of this division, a physician or
303		other	licensed medical professional may use genetic information about,
303 304			licensed medical professional may use <b>genetic information</b> about, onsider the <b>genetic status</b> of, an <b>employee</b> to evaluate whether a
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304		and c	onsider the <b>genetic status</b> of, an <b>employee</b> to evaluate whether a
304 305		and co	onsider the <b>genetic status</b> of, an <b>employee</b> to evaluate whether a se, medical condition, or disability that is currently manifest
304 305 306		and condisease	onsider the <b>genetic status</b> of, an <b>employee</b> to evaluate whether a se, medical condition, or disability that is currently manifest vents]] is preventing the <b>employee</b> from performing the essential
304 305 306 307		and condisease	onsider the <b>genetic status</b> of, an <b>employee</b> to evaluate whether a se, medical condition, or disability that is currently manifest vents]] is preventing the <b>employee</b> from performing the essential ions of the position if:
304 305 306 307 308		and condisease	onsider the <b>genetic status</b> of, an <b>employee</b> to evaluate whether a se, medical condition, or disability that is currently manifest vents]] is preventing the <b>employee</b> from performing the essential ions of the position if:  the <b>genetic information</b> is provided to the <b>employee</b> in writing
304 305 306 307 308 309		and condisease [[prevention of the condition of the condi	onsider the <b>genetic status</b> of, an <b>employee</b> to evaluate whether a se, medical condition, or disability that is currently manifest vents]] is preventing the <b>employee</b> from performing the essential ions of the position if:  the <b>genetic information</b> is provided to the <b>employee</b> in writing as soon as the <b>information</b> is available;
304 305 306 307 308 309 310		and condisease [[prevention of the condition of the condi	onsider the <b>genetic status</b> of, an <b>employee</b> to evaluate whether a se, medical condition, or disability that is currently manifest vents]] is preventing the <b>employee</b> from performing the essential sons of the position if:  the <b>genetic information</b> is provided to the <b>employee</b> in writing as soon as the <b>information</b> is available; the <b>genetic information</b> is not disclosed to any other person
304 305 306 307 308 309 310 311		and condisease [[prevention of the condition of the condi	onsider the <b>genetic status</b> of, an <b>employee</b> to evaluate whether a se, medical condition, or disability that is currently manifest vents]] is preventing the <b>employee</b> from performing the essential ions of the position if:  the <b>genetic information</b> is provided to the <b>employee</b> in writing as soon as the <b>information</b> is available; the <b>genetic information</b> is not disclosed to any other person (including the <b>employer</b> ) without the <b>employee's</b> voluntary,
304 305 306 307 308 309 310 311 312		and condisease [[prevention of the condition of the condi	se, medical condition, or disability that is currently manifest vents]] is preventing the employee from performing the essential ions of the position if:  the genetic information is provided to the employee in writing as soon as the information is available; the genetic information is not disclosed to any other person (including the employer) without the employee's voluntary, written consent;

316		<u>(A)</u>	the medical professional from collecting or using the
317			genetic information, or
318		<u>(B)</u>	the employer from considering the disease or disability, or
319			the employee's genetic status.
320	<u>(h)</u>	This division	on does not prohibit genetic monitoring of biological effects
321		of toxic sub	ostances in the workplace if:
322		$(1)$ the $\epsilon$	mployee has provided prior voluntary, informed consent in
323		writi	ng to participate in the monitoring;
324		$(2)$ the $\epsilon$	mployee receives the results of the monitoring, including
325		<u>both</u>	aggregate information and any information regarding the
326		spec	ific employee, as soon as results are available;
327		(3) the r	nonitoring complies with all other laws, such as regulations
328		prote	ecting human subjects in research; and
329		$(4)$ the $\epsilon$	employer (other than a licensed medical professional
330		invo	lved in the genetic monitoring) receives results of the
331		<u>mon</u>	itoring only in aggregate terms that do not disclose the
332		<u>iden</u>	tity of any specific employee.
333	<u>(i)</u>	An <b>employ</b>	ver must not require an employee to obtain or reveal any
334		genetic inf	ormation that the employer is prohibited from considering
335		under this o	<u>livision.</u>
336	Sec. 4.	Reg	ulations.
337	All Co	unty regula	tions in effect when this Act becomes law continue in effect,
338	except that ar	y reference	e in a regulation to employment discrimination includes
339	discrimination	n based on	genetic status, as provided in this Act. Within 120 days after
340	this Act beco	mes law, th	e County Executive and the Human Relations Commission
341	must submit t	the Coun	cil, for approval under method (2), any amendments to their
342	respective reg	gulations ne	ecessary to implement this Act.

**Sec. 5. Public Education Program.** 343 The Human Relations Commission must, within 90 days after this Act 344 345 becomes law, propose to the County Council and County Executive a public education program to inform employers, employees, genetic research and testing 346 organizations, and the general public about County law regarding employment 347 discrimination based on genetic information. In developing the proposed program, 348 the Commission should consider the advice of employee and employer groups, 349 genetics researchers, human rights organizations, and other interested individuals and 350 organizations. This Section does not limit any authority or duty of the Commission 351 352 under Chapter 27 of the County Code. 353 Approved: 354 /**S**/ 12/13/00 Blair G. Ewing, President, County Council Date 355 Approved: 356 /S/ 12/20/00 Douglas M. Duncan, County Executive Date 357 This is a correct copy of Council action. 358 /S/ 12/20/00 Mary A. Edgar, CMC, Clerk of the Council Date